

**SUPREME COURT OF THE STATE OF NEW YORK**  
***Appellate Division, Fourth Judicial Department***

**274**

**CA 08-01281**

PRESENT: SCUDDER, P.J., HURLBUTT, PERADOTTO, GREEN, AND GORSKI, JJ.

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IN THE MATTER OF O'CONNELL MACHINERY CO., INC.,  
PETITIONER-APPELLANT,

V

MEMORANDUM AND ORDER

CITY OF BUFFALO ZONING BOARD OF APPEALS, D-175  
GREAT ARROW, INC., FOURTH OF AUGUST, LLC, PIERCE  
ARROW DEVELOPMENT, LLC, AND UNITED DEVELOPMENT  
CORP., RESPONDENTS-RESPONDENTS.

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PHILLIPS LYTTLE LLP, BUFFALO (ALAN J. BOZER OF COUNSEL), FOR  
PETITIONER-APPELLANT.

ALISA A. LUKASIEWICZ, CORPORATION COUNSEL, BUFFALO (TIMOTHY A. BALL OF  
COUNSEL), FOR RESPONDENT-RESPONDENT CITY OF BUFFALO ZONING BOARD OF  
APPEALS.

HARRIS BEACH PLLC, BUFFALO (RICHARD T. SULLIVAN OF COUNSEL), FOR  
RESPONDENTS-RESPONDENTS D-175 GREAT ARROW, INC., FOURTH OF AUGUST,  
LLC, PIERCE ARROW DEVELOPMENT, LLC AND UNITED DEVELOPMENT CORP.

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Appeal from a judgment of the Supreme Court, Erie County (Frank  
A. Sedita, Jr., J.), entered April 15, 2008 in a proceeding pursuant  
to CPLR article 78. The judgment dismissed the petition.

It is hereby ORDERED that the judgment so appealed from is  
unanimously affirmed without costs.

Memorandum: Petitioner commenced this proceeding seeking to  
annul the determination of respondent City of Buffalo Zoning Board of  
Appeals (ZBA) granting the application of the remaining respondents  
(collectively, developers) for a use variance permitting the use of  
two parcels in an M-1 light industrial district for a mixed use  
development, including student housing and other residential uses, a  
hotel, and commercial uses. Supreme Court properly dismissed the  
petition. The ZBA determined that the developers met the requirements  
for a use variance (see General City Law § 81-b [3]; City of Buffalo  
Code § 511-125 [C]). The ZBA's determination has a rational basis and  
is supported by substantial evidence, and thus the court was "without  
power to substitute its judgment for that of [the ZBA]" (*Matter of  
Dwyer v Polsinello*, 160 AD2d 1056, 1057). Contrary to petitioner's  
contention, the developers established that the restrictions on the  
property have caused "unnecessary hardship" (General City Law § 81-b  
[3] [b]). The developers presented "proof, in dollars and cents

form," that they cannot realize a reasonable return on their investment because the property had been substantially vacant for 30 years, only 10% to 15% of the space was occupied at the time of the application, and the prospects for expanding occupancy and generating sufficient revenue to cover necessary maintenance, repairs and improvements were marginal (*Matter of Village Bd. of Vil. of Fayetteville v Jarrold*, 53 NY2d 254, 257; see generally *Matter of Center Sq. Assn., Inc. v City of Albany Bd. of Zoning Appeals*, 19 AD3d 968, 970; *Matter of Allen v Ferish*, 1 AD2d 918). In addition, the developers established that the hardship results from the unique characteristics of the property (see *Matter of Allen v Zoning Bd. of Appeals of City of Kingston*, 8 AD3d 810, 811; *Dwyer*, 160 AD2d at 1058), and that the variance will not alter the essential character of the neighborhood inasmuch as the mixed uses proposed by the developers currently exist in proximity to the property (see *Matter of West Vil. Houses Tenants' Assn. v New York City Bd. of Stds. & Appeals*, 302 AD2d 230, 231, *lv dismissed in part and denied in part* 100 NY2d 533). Finally, we conclude that "there is no basis to disturb the [ZBA's] finding that the hardship was not self-created" (*Matter of Sullivan v City of Albany Bd. of Zoning Appeals*, 20 AD3d 665, 667, *lv denied* 6 NY3d 701).